

Message Text

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46

ACTION AF-04

INFO OCT-01 ISO-00 SSO-00 SS-14 PER-01 A-01 L-01 SP-02

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FM AMCONSUL LOURENCO MARQUES

TO SECSTATE WASHDC IMMEDIATE 3738

INFO AMEMBASSY DAR ES SALAAM

AMEMBASSY LONDON

AMEMBASSY LUSAKA

AMEMBASSY PRETORIA

C O N F I D E N T I A L LOURENCO MARQUES 831

STADIS//////////

LIMDIS

FOR ACTING ASST SECY MULCAHY FROM WALKER

E.O. 11652: GDS

TAGS: PDIP, PFOR, PDEV, US, MZ

SUBJECT: RELATIONS WITH MOZAMBICAN GOVERNMENT

REF: (A) MULCAHY-WALKER TELECON JULY 31; (B) STATE 184173;

(C) PRETORIA 2731; (D) STATE 177093

1. IT IS MY UNDERSTANDING THAT DECISION TO RECALL ME, IF NO
"DEFINITE INDICATION BY AUGUST 5 THAT MOZAMBICANS INTEND TO
RESPOND FAVORABLY TO OUR OFFER TO ESTABLISH DIPLOMATIC RELATIONS",
WAS ALREADY MADE (REF D). IN OUR TELECON (REF A), I SUG-
GESTED WE POSTPONE DEPARTMENT SENDING MY TRAVEL ORDERS UNTIL
AUGUST 11 IN ORDER TO ALLOW SLIGHTLY GREATER INTERVAL BETWEEN
DELIVERY OF SIGNED KISSINGER AND FORD LETTERS AND MY ACTUAL
DEPARTURE WHICH NOW PLANNED FOR AUGUST 16. HOWEVER, I RECOGNIZE
IT IS DIFFICULT TO CONVEY SENSITIVE AND COMPLICATED MATTERS
IN OPEN TELEPHONE CONVERSATION AND WE MUST HAVE MISUNDERSTOOD
EACH OTHER. JUST TO CLARIFY MY RECOMMENDATION FOR RECALL AND
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ITS FUNDAMENTAL PURPOSE, I FEEL THAT MY USEFULNESS HERE IS

AT AN END, EVEN IF MOZAMBIQUE GOVERNMENT (GPRM) GETS AROUND TO RESPONDING TO OUR OFFER TO ESTABLISH DIPLOMATIC RELATIONS AND IMPLEMENTING THIS PROCESS. RECOMMENDATION FOR MY RECALL WAS BASED ON ASSUMPTION THAT IT WOULD BE USEFUL NOW: (A) AS IT MIGHT WELL SPEED UP THE CONSIDERATION OF DIPLOMATIC RELATIONS BY THE GPRM, (B) COULD REMOVE SUSPICION WHICH FRELIMO MIGHT HAVE TOWARD ME PERSONALLY (OF WHICH DEPT HAD SOME INDICATION FROM KHAN LAST FALL) OR COOLNESS TOWARD A FORMER CONSUL GENERAL AND (C) GIVE A SIGNAL TO GPRM THAT WE DO NOT INTEND TO RUSH INTO RELATIONS WITH THEM, AS IF THEY HAD BEEN RESPONSIVE TO OUR NUMEROUS OVERTURES. (THIS COULD APPLY AS WELL TO ECONOMIC AID SURVEY TEAM WHICH I BELIEVE THEY SHOULD REQUEST BEFORE WE OFFER AGAIN TO SEND IT.)

2. SINCE RECEIPT OF REF D THERE HAS BEEN NO SUCH "DEFINITIVE INDICATION". ON THE CONTRARY, ALL OUR REPORTING SINCE THEN INDICATES WE ARE FACING INCREASING HOSTILITY TOWARD THE UNITED STATES (SAMORA MACHEL'S JULY 24 SPEECH, COUNCIL OF MINISTERS COMMUNIQUE, MACHEL'S MESSAGE TO KEKONNEN ON "IMPERIALIST AGGRESSION IN THE INDIAN OCEAN (STRESSING DIEGO GARCIA), ETC.

3. RE DELAYING "DECISION" UNTIL AUGUST 15 (REF B), WE HERE HAVE NO REASON TO BELIEVE THAT GPRM INTENDS TO RESPOND TO OUR OFFER BY THAT DATE. IT HAS MUCH MORE REASON TO RESPOND TO BRITISH OFFER, WHICH IT HAS NOT DONE, AND I BELIEVE THAT WE ARE QUITE LOW IN THE PECKING ORDER OF MAJOR WESTERN POWERS FOR ESTABLISHMENT OF DIPLOMATIC RELATIONS. INDEED, I AM NOT AS CONFIDENT AS I HAVE BEEN UNTIL RECENTLY THAT THEY INTEND TO ESTABLISH DIPLOMATIC RELATIONS WITH US AT ALL IN THE NEXT FEW MONTHS.

4. EVEN IF I AM WRONG AND, IN THE NEXT FEW WEEKS, GPRM DOES AGREE TO ESTABLISH DIPLOMATIC RELATIONS WITH US, I BELIEVE THAT MY WITHDRAWAL MIGHT FACILITATE PROCESS OF OBTAINING AGREEMENT FOR OUR FIRST AMBASSADOR. INDICATIONS ARE THAT ALL OUR CONTACTS WITH GPRM WILL BE CHANNELED THROUGH THE FOREIGN MINISTER, WHOM I HAVE NOT SEEN SINCE LAST JANUARY, OR AT LEAST THROUGH HIS MINISTRY. CONSUL REED HAS ESTABLISHED WORKING RELATIONSHIP WITH THE FOREIGN MINISTRY STAFF AND I BELIEVE THAT, IN THE CIRCUMSTANCES, IT IS AT THIS LEVEL WE SHOULD

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PURSUER THE MECHANICS OF ESTABLISHING RELATIONS AND OBTAINING AGREEMENT.

5. IN ADDITION, AS DEPARTMENT STATED IN EARLIER CABLE CONCERNING OPERATIONS OF CONGEN AFTER ITS CLOSURE TO THE PUBLIC, BELIEVE WE SHOULD BEGIN GIVING SERIOUS CONSIDERATION TO HOW WE HANDLE OUR INTERESTS HERE IF GPRM CONTINUES TO KEEP US IN LIMBO. WE HAVE RECENTLY BEEN TOLD THAT WE NO LONGER HAVE ANY CUSTOMS

PRIVILEGES, AND THOSE IMMUNITIES WE HAVE (ENTRY OF DIPLOMATIC
POUCH, USE OF TELEX, INVIOABILITY OF PREMISES, PERSONAL
IMMUNITY FROM ARREST) ARE PURELY ON TOLERANCE AND HAVE NO LEGAL
VALIDITY. FURTHER RECOMMENDATIONS ON SUBSTANCE AND TIMING WILL
FOLLOW, IF THERE IS NO MOVEMENT ON DIPLOMATIC RELATIONS.

6. VIEW ABOVE, APPRECIATE DEPARTMENT CABLING ORDERS ON AUGUST
11, IF NO FURTHER WORD FROM HERE.
WALKER

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